

Message Text

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1. NAMIBIA --

WESTERNFIVE MAY 27 AGREED TO SEVERAL CHANGES IN TEXT OF PAPER CONCERNING CONTACT GROUP ACTIONS ON NAMIBIA. LATER, UKUN TOLD USUN THAT ALTHOUGH LONDON AGREED TO IDEA OF DEMARCHE AND TEXT, IT VOICED CONCERN THAT CONTACT GROUP WOULD BE GOING TO SOUTH AFRICAN GOVERNMENT MAY 30 WITH LIST OF DEMANDS RATHER THAN WILLINGNESS TO LISTEN. USUN WAS CONFIDENT THAT PROBLEM COULD BE OVERCOME BY ADROIT HANDLING OF THE MEETING BY THE FIVE AMBASSADORS IN CAPETOWN.

THE WESTERN FIVE ALSO APPROVED PAPER ON "SUBSTANTIVE PREPARATIONS FOR FURTHER CAPETOWN TALKS" FOR SUBMISSION TO CAPITALS, BUT DELIBERATELY LEFT GAPS ON "NATURE OF TRANSITIONAL ADMINISTRATIVE ARRANGEMENTS" AND ILLUSTRATIVE PROPOSALS." AMB MCHENRY STRESSED THAT ALTERNATIVES SHOULD BE FORMULATED IN WAYS THAT WILL TAKE INTO CONSIDERATION BOTH THE CONCERNS OF THE CONTACT GROUP AND THE PROBLEMS OF VORSTER, I.E., SOMETHING THAT OFFERS VORSTER FACE-SAVING DEVICE FOR HIS COMMITMENTS TO TURNHALLE GROUP. CONFIDENTIAL

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THE FIVE ALSO AGREED TO REQUEST CAPITALS' VIEWS ON (1) COMPOSITION OF DELEGATIONS OF THE CONTACT GROUP FOR THE NEXT ROUND, AND (2) TIMING OF THE TALKS. SCHEDULE RECOMMENDED BY THE CONTACT GROUP INCLUDED ARRIVAL IN CAPETOWN JUNE 5 OR 6, WITH FIRST MEETING WITH SAG JUNE 8.

DURING WESTERN FIVE DISCUSSION OF JOINT DEMARCHE ON POLITICAL PRISONERS, OTHER FOUR HAD RESPONSES FROM CAPITALS THAT THEY AGREED TO IDEA OF DEMARCHE BUT DID NOT WANT TO REFER TO "SOUTH AFRICAN ALLEGATIONS." ALTERNATIVES WERE SUGGESTED, WITH EXACT WORDING TO BE LEFT TO DISCRETION OF WESTERN FIVE AMBASSADORS IN LUSAKA AND DAR ES SALAAM. THE BRITISH RELUCTANCE TO TAKE LEAD IN LUSAKA IN VIEW OF THEIR DELICATE SITUATION THERE FOLLOWING FLAP OVER THEIR DELIVERY OF SMITH'S MESSAGE. (CONFIDENTIAL -- USUN 1706, 1707, 1705, 1708)

2. ASSESSMENT OF MAPUTO CONFERENCE --

WESTERN FIVE DISCUSSED MAPUTO CONFERENCE AND
VIEWS EXPRESSED RANGED FROM CANADIAN MISOFF EDELSTEIN'S
UNQUALIFIED ENTHUSIASM CONCERNING WESTERN ACHIEVEMENTS
TO UK AMB MURRAY'S OPINION THAT, ALTHOUGH CONFERENCE WAS
MORE MODERATE THAN COULD HAVE BEEN EXPECTED AND NEGOTIATIONS
RECEIVED NOD AS BEING COMPLEMENTARY TO ARMED STRUGGLE,
WEST COULD ONLY VIEW MAPUTO AS, AT BEST, A SUCCESSFUL
DAMAGE CONTROL OPERATION. MURRAY OBSERVED THAT ONLY
PARTICIPANT WHO SPOKE OUT AGAINST "ARMED STRUGGLE" WAS
AMB YOUNG. FRG, US, CANADA, FRANCE, AND RELUCTANTLY,
UK, AGREED THAT OVERALL, CONFERENCE WAS HELPFUL TO
WESTERN POSITION VIS-A-VIS AFRICA, AND, THEREFORE,
VALUABLE IN GAINING PRIVATE SUPPORT FOR WESTERN INITIA-
TIVES ON NAMIBIA AND ZIMBABWE. (CONFIDENTIAL --
USUN 1708)

3. RESUMED GA ON NORTH/SOUTH QUESTIONS --
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IRANIAN PERM REP HOVEYDA TOLD AMB LEONARD HE HAD
REPROACHED PAKISTANI PERM REP AKHUND, WHO IS ALSO G-77
CHAIRMAN, FOR PUSHING IDEA OF RESUMED GA ON NORTH/SOUTH
QUESTIONS IN JUNE AND HAD TOLD HIM FRANKLY MOST G-77
OPPOSED SESSION BEFORE SEPTEMBER. NOR ONLY HOVEYDA, BUT
OTHERS, INCLUDING BISHARA (KUWAIT), QUITE VIGOROUSLY
OPPOSE A JUNE SESSION, AND SEVERAL HAVE MENTIONED RECENT
WASHINGTON REPORT ON ADDITIONAL CONCESSIONS TO DEVELOPING
COUNTRIES AS HELPFUL IN THEIR EFFORTS. (CONFIDENTIAL --
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4. NORMALIZATION OF US-CONGO RELATIONS --

CONGOLESE AMB MONDJO EXPRESSED MUCH PLEASURE OVER
PRESIDENT CARTER'S LETTER TO PRESIDENT YHOMBI-OPANGO
REGARDING DISCUSSION OF NORMALIZATION OF RELATIONS. HE
SAID HIS FOREIGN MINISTER, OBENGA, IS LOOKING FORWARD
TO MEETING ASSISTANT SECRETARY SCHAUFELER IN BONN ON
JUNE 6. (LIMITED OFFICIAL USE -- USUN 1703)

5. ESTABLISHMENT OF UN WATCH STATION --

WHEN ASKED FOR BACKGROUND INFORMATION ON GEN.
SIILASVUO'S "INTENSIONS" REGARDING A UN WATCH STATION,
SECRETARIAT OFFICIAL JONAH SAID UNTSO HAD NO INTENTION
OF CONSTRUCTING A WATCH STATION COMPARABLE TO SFM. UNDOF
WAS INTERESTED IN ASSESSING THE POSSIBILITY OF REPLACING
THE PRESENT OBSERVATION POSTS (OPS) ON THE GOLAN
HEIGHTS WITH A SMALLER NUMBER MANNED BY SPECIALISTS OP-
ERATING MORE SOPHISTICATED EQUIPMENT THAN PRESENTLY USED,

INCLUDING, FOR EXAMPLE, HIGH-POWERED BINOCULARS WITH NIGHT CAPABILITY. JONAH EXPLAINED THAT UNDOF BELIEVES FOUR OR FIVE REINFORCED OPS, EACH OPERATED BY SIX MEN, MIGHT BE ABLE TO PROVIDE COVERAGE OF THE ENTIRE GOLAN HIEGHTS. (CONFIDENTIAL -- USUN 1704)

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6. SECURITY COUNCIL -- RHODESIAN SANCTIONS

THE SC DECIDED UNANIMOUSLY MAY 27 TO EXPAND MANDATORY SANCTIONS AGAINST RHODESIA BY BARRING THE OUTFLOW OF FUNDS BY THE ILLEGAL SMITH REGIME FOR ANY OFFICE OR AGENCY ESTABLISHED BY THE REGIME IN OTHER COUNTRIES EXCEPT THOSE SET UP EXCLUSIVELY FOR PENSION PURPOSES. IT ALSO DECIDED TO MEET NOT LATER THAN NOV. 11, 1977 "TO CONSIDER THE APPLICATION OF FURTHER MEASURES UNDER ART. 41 OF THE CHARTER," CONFIDENTIAL

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AND MEANWHILE THE SANCTIONS COMMITTEE WAS ASKED TO EXAMINE THE APPLICATION OF SUCH MEASURES AND REPORT TO THE SC AS SOON AS POSSIBLE. THE RESOLUTION (S/12339) WAS BASED ON A RECOMMENDATION IN THE SANCTIONS COMMITTEE'S SECOND SPECIAL REPORT, WAS SPONSORED BY ALL 15 COUNCIL MEMBERS, AND WAS ADOPTED WITHOUT A VOTE. ALL MEMBERS TOOK PART IN THE DISCUSSION. THOSE WHO THOUGHT THE RESOLUTION DID NOT GO FAR ENOUGH WERE MAURITIUS, LIBYA, USSR, ROMANIA, CHINA AND INDIA. THOSE WHO CONSIDERED IT A MODEST BUT SIGNIFICANT MEASURE WERE PAKISTAN, CANADA, US, UK AND FRG.

RAMPHUL (MAURITIUS) EXPLAINED THAT THE RESOLUTION AIMED AT SUPPRESSING THE PROPAGANDA, PROMOTIONAL AND SIMILAR ACTIVITIES PERFORMED ABROAD BY THE OFFICES AND AGENCIES OF THE ILLEGAL REGIME THAT DEPENDED ON FUNDS TRANSMITTED TO THEM BY THAT REGIME. WHILE IT DID NOT GO FAR ENOUGH, IT WAS A STEP IN THE RIGHT DIRECTION. HE WELCOMED ANY MEASURES FOR PEACEFUL SETTLEMENT, BUT SAID THAT "TALK OF NEGOTIATED SETTLEMENT CANNOT GO ON INDEFINITELY." DESPITE INITIAL DENIALS, THERE WAS MOUNTING EVIDENCE TO SHOW THAT CERTAIN OIL COMPANIES IN THE US, UK, FRANCE AND THE NETHERLANDS HAD BEEN SUPPLYING OIL AND OIL PRODUCTS TO RHODESIA REGULARLY THROUGH THEIR SUBSIDIARIES IN SOUTH AFRICA. HE HOPED HMG WOULD SOON CONCLUDE ITS INVESTIGATIONS AND FORWARD ITS FINDINGS TO THE SANCTIONS COMMITTEE. THE FINDINGS OF THE US INVESTIGATING AUTHORITIES WERE EQUALLY EAGERLY AWAITED, RAMPHUL ADDED.

MIRZA (PAKISTAN) SAID IT WAS DESIRABLE THAT ZAMBABWE ATTAIN ITS INALIENABLE RIGHTS THROUGH PEACEFUL MEANS, WITH THE COOPERATION OF ALL STATES IN ENFORCEMENT OF THE

SANCTIONS. BADI (LIBYA) DREW ATTENTION TO THE PROGRAM
OF ACTION ADOPTED AT THE MAPUTO CONFERENCE WHICH CALLED
FOR A NUMBER OF CONCRETE AND EFFECTIVE MEASURES AGAINST
THE ILLEGAL RHODESIAN REGIME. HE ALSO SAID THE LIBYAN
DELEGATION "DEMANDS" THE WIDENING OF THE MANDATORY SANCTIONS
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TO INCLUDE SOUTH AFRICA.

TROYANOVSKY (SOVIET UNION) ASSERTED THAT THE INTER-
NATIONAL STRUGGLE AGAINST THE RHODESIAN RACISTS MUST EMBARK
ON A NEW STAGE AND ALL MEASURES UNDER ART. 41 MUST BE ADOPTED.
HE COMPLAINED THAT THE ATTEMPT TO DEPOLITICIZE THE
SANCTIONS COMMITTEE AND CONVERT IT INTO A TECHNICAL
BODY COULD ONLY DIVERT IT FROM ITS MAIN TASK. DATCU
(ROMANIA) STILL BELIEVED THE SITUATION IN RHODESIA COULD
BE RECTIFIED BY PEACEFUL MEANS, THROUGH SANCTIONS, BUT THE
MEASURES APPLIED HAD TO BE EQUAL TO THE OBJECTIVES.

CHEN CHU (CHINA) THOUGHT THE SC SHOULD SERIOUSLY
CONSIDER EXPANDING SANCTIONS TO COVER SOUTH AFRICA. HOW-
EVER, THE FUNDAMENTAL SOLUTION COULD BE FOUND ONLY BY
RELYING ON THE STRENGTH OF ZIMBABWE PEOPLE THEMSELVES
PERSEVERING IN STRUGGLE, PARTICULARLY ARMED STRUGGLE.
CHEN ALSO INCLUDED THE FAMILIAR REFERENCES TO THE "FIERCE
RIVALRY" OF THE TWO SUPERPOWERS IN SOUTHERN AFRICA.

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FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC IMMEDIATE 3811

INFO USMISSION EC BRUSSELS PRIORITY

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BYATT (UK) EXPLAINED THE PROVISIONS OF THE RESOLUTION, SPOKE OF THE INTENSIVE INFORMAL DISCUSSION WHICH PRECEDED AGREEMENT, AND EXPRESSED THE VIEW THAT THIS ACTION WOULD BE A CLEAR WARNING TO SALISBURY THAT UNTIL A SATISFACTORY SOLUTION TO THE RHODESIAN PROBLEM HAD BEEN FOUND THERE WOULD BE NO LETTING UP IN THE APPLICATION OF SANCTIONS. BRUCE (CANADA) REFERRED TO THE US ACTION ON CHROME IMPORTS, SAID THE QUESTION IN ZIMBABWE WAS WHETHER MAJORITY RULE WOULD COME ABOUT THROUGH NEGOTIATIONS OR FURTHER BLOODSHED, AND HOPED TODAY'S RESOLUTION WOULD "SERVE AS A WARNING TO THE SMITH REGIME THAT IT HAS NO OPTION BUT TO RETURN TO THE NEGOTIATING TABLE."

LEONARD SAID IT WAS WITH PARTICULAR SATISFACTION THAT USDEL HAD JOINED IN DRAFTING, COSPONSORING, AND ADOPTING THE RESOLUTION. IT, ALONG WITH THE REPEAL OF THE BYRD AMENDMENT AND THE COOPERATIVE EFFORT TOWARD A COMMON GOAL THAT HAD CHARACTERIZED THE MAPUTO MEETING, COULD LEAVE NO DOUBT OF THE COMMITMENT OF THE INTERNATIONAL COMMUNITY TO THE ATTAINMENT OF A GOVERNMENT IN RHODESIA BASED ON THE CONSENT OF THE GOVERNED. HE OBSERVED THAT IT IS NECESSARY TO EXAMINE THE FUNCTIONING OF THE SANCTIONS SYSTEM IN ORDER TO PREVENT ITS CIRCUMVEN-

TION, AND STATED THAT THE SANCTIONS COMMITTEE'S EXAMINATION OF PARTICULAR CASES HAD BECOME MORE IMPORTANT THAN EVER.

VON HASSELL (FRG) ALSO STATED THAT THE SANCTIONS COMMITTEE SHOULD CONTINUE EXAMINING SPECIFIC CASES IN ORDER TO ENSURE THE IMPLEMENTATION OF THE EXISTING SANCTIONS. FRG WAS READY TO JOIN IN ANY SERIOUS AND PROMISING ATTEMPT TO BRING ABOUT AN OVERALL POLITICAL SOLUTION TO THE PROBLEMS BESETTING SOUTHERN AFRICA, HE SAID, ADDING IT WAS FRG'S CONVICTION THESE SOLUTIONS SHOULD BE ACHIEVED PEACEFULLY. CONSALVI (VENEZUELA) STRESSED THAT MORE AND MORE PRESSURE HAD TO BE APPLIED AGAINST THE SMITH REGIME. CONFIDENTIAL

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RIOS (PANAMA) WAS SURE THE DRAFT RESOLUTION WOULD FORCE SMITH TO UNDERSTAND THAT THE END OF HIS REGIME WAS AT HAND. LEPRETTE (FRANCE), OBSERVING SANCTIONS ALONE WOULD NOT BRING ABOUT A SOLUTION, SAID THAT REQUIRED POLITICAL INITIATIVES WHICH WERE UP TO THE UK TO TAKE. TODAY'S SC ACTION HAD THE FORCE OF A SOLEMN WARNING, BUT THERE WAS STILL TIME FOR THE ILLEGAL REGIME TO HEED THE VOICE OF REASON AND BRING ABOUT AN INDEPENDENT AND DEMOCRATIC ZIMBABWE. MULYE (INDIA) HOPED THAT THE SANCTIONS COMMITTEE WOULD APPROVE SOME OF THE PROPOSALS PRESENTED TO IT.

PRESIDENT BOYA, SPEAKING AS REPRESENTATIVE OF BENIN, DECLARED THAT THE IMPERIALISTS WERE "INTENSIFYING THEIR DIPLOMATIC MANEUVERS" IN ORDER TO ACHIEVE "THE SORDID OBJECTIVES OF THEIR NEO-COLONIALIST STRATEGY." THEY WANTED TO SET UP A PUPPET GOVERNMENT AND TO BYPASS THE FUNDAMENTAL INTERESTS OF THE ZIMBABWE PEOPLE. IF "THE IMPERIALIST WEST" WAS SINCERE, IT HAD TO ACCEPT EXPANSION OF SANCTIONS TO COVER ALL ART. 41 MEASURES, BOYA ASSERTED. RAMPHUL (MAURITIUS) CALLED THE SC ACTION AN IMPORTANT TACTICAL PROCEDURAL STEP IN DECIDING TO CONSIDER THE APPLICATION OF FURTHER MEASURES. (REPEATED INFO LUSAKA, MOSCOW)

7. COMMITTEE ON CONFERENCES --

THE COMMITTEE MAY 27 REQUESTED ITS CHAIRMAN TO ASK THE CHAIRMAN OF THE CONTRIBUTIONS COMMITTEE WHETHER IT WOULD BE POSSIBLE TO HOLD THAT COMMITTEE'S SESSION IN NEW YORK, RATHER THAN IN GENEVA, AUG. 8-19.

END UNCLASSIFIED
LEONARD

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